Congress of the United States

Washington, DC 20510

Mr. George W. Bush The President The White House Washington, D.C. 20500

May 4, 2007

Dear Mr. President:

We write to you as members of Congress who are deeply concerned about humanitarian workers' access to millions of Darfurians whose lives depend on international assistance for food, health care, and other emergency services. As you are certainly aware, increasing attacks on aid workers and supplies as well as rising insecurity have already forced relief agencies to scale back their operations in a number of areas. Equally troublesome impediments to effective delivery of this desperately needed assistance, however, are created by the Sudanese government.

While we welcomed the signing on March 28 of the Joint Communiqué between the government of Sudan and the UN on the facilitation of humanitarian activities in Darfur, we are worried that the government's promise to "support, protect and facilitate humanitarian operations in Darfur" will not be effectively fulfilled or enforced.

Based on credible reports from a number of humanitarian organizations, both U.S.-based and international, it is clear that these groups continued to experience problems even after the Communiqué was signed. For example, aid workers have endured major delays in receiving travel visas and work permits, which significantly inhibits their ability to provide assistance in Darfur. Even after receiving short-term visas and permits, paperwork renewal is time-consuming and quite expensive, with the Sudanese Government charging fees in excess of US\$360 per person.

Last month's Communiqué specifically stated that:

- All visas and work permits would be extended;
- Applications for new visas and permits would be approved within 15 days; and
- Exit and re-entry visas would be granted within two days of application.

Unfortunately, with the exception of granting a few exit visas, the Sudanese Humanitarian Affairs Commission (HAC) continues to block these necessary papers. In addition, some humanitarian workers who recently left Sudan for a short-term period have received a stamp in their passport that says: "Cannot work in Darfur for six months." This represents a clear violation of both the spirit and the letter of the 48-hour turn-around requirement on re-entry visas detailed in the Communiqué.

Additionally, aid agencies have reported that while some Sudanese government agencies have accepted these less restrictive procedures, others have not. This discrepancy creates significant confusion and delays. For example, the Customs Department and the Ministry of Finance often refuse to issue exemptions for imported materials to humanitarian groups, even after full authorization has been obtained from the HAC. These problems suggest that despite the government's promise to reduce bureaucratic impediments, this commitment is not being well communicated or executed across all government agencies.

Finally, we are concerned by reports that the Sudanese Department of Labor has attempted to interfere in humanitarian groups' hiring processes, by refusing work permits and citing qualification requirements without producing any legitimate explanation when an application has been rejected. The Communiqué clearly states that, with the exception of practicing engineers and medical professionals: "[international NGOs] will recruit and deploy international staff according only to the selection criteria stipulated by individual organizations." Similarly, humanitarian field workers and technical staff who perform specialized job functions -- including safety, protection, policy and IDP camp coordination -- have experienced significantly more delays and impediments than other workers. This suggests that the government of Sudan may be selectively applying procedures to certain categories of workers - yet another practice that contradicts the goals of the recently agreed Joint Communiqué.

We urge you to deliver a clear and forceful message to the Sudanese government that the United States and the international community expect Sudan to follow through on all of its agreements, including the recent Joint Communiqué that deals with bureaucratic impediments to humanitarian access. In dealing with the Sudanese government, we implore you to use all possible tools of leverage at your disposal to ensure that all relief agencies and workers are treated equally, and that these humanitarian workers are able to access the more than two million Darfuris who are dependent on them for survival.

Thank you for your attention to this critical issue. We look forward to your prompt response on this urgent matter.

Sincerely,

Senator Russell D. Feingold

United States Senator

Congressman Si

United States Representative

Christopher J United States Senator United States Senator John F. Kerry United States Senator Unit Barbara Boxer h I. Lieberman United States Senator United States Senator Patty Murray United States Senator Ron Wyden Sam Brownback United States Senator United States Senator Mary L. Landrieu Richard J. Durbin **United States Senator** United States Senator

Susan M. Collins
United States Senator

Hillary Rodham Clinton
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Hillary Rodham Clinton
United States Senator

Hillary Rodham Clinton
United States Senator

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Norm Coleman United States Senator Richard Burr United States Senator

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Maxine Waters

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